	Case 2:05-cv-00405-MJP Do	ocument	14	Filed 08/29/05	Page 1 of 12
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07	UNITED STATES DISTRICT COURT WESTERN DISTRICT OF WASHINGTON AT SEATTLE				
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09	STEVEN E. SCHMIDT,)	CAS	E NO. C05-405-1	MJP-MAT
10	Plaintiff,)			
11	V.)) REPORT AND RECOMMENDATION RE: SOCIAL SECURITY DISABILITY APPEAL		
12	JO ANNE B. BARNHART, Commission	ner)			
13	of Social Security, Defendant.				
14	Detendant.)			
15	Plaintiff Steven E. Schmidt proceeds through counsel in his appeal of a final decision of				
16	the Commissioner of the Social Security Administration (Commissioner). The Commissioner				
17	denied plaintiff's application for Supplemental Security Income (SSI) and Disability Insurance (DI)				
18	benefits after a hearing before an Administrative Law Judge (ALJ).				
19	Having considered the ALJ's decision, the administrative record (AR), and all memoranda				
20	of record, it is recommended that this matter be REMANDED for further administrative				
21	proceedings.				
22	FACTS AND PROCEDURAL HISTORY				
23	Plaintiff was born on XXXX, 1963. He completed high school and has worked as a lawn				
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2526	¹ Plaintiff's date of birth is redacted back to the year of birth in accordance with the General Order of the Court regarding Public Access to Electronic Case Files, pursuant to the official policy on privacy adopted by the Judicial Conference of the United States. REPORT AND RECOMMENDATION RE: SOCIAL SECURITY DISABILITY APPEAL				

maintenance worker, day laborer, and lineman for a cable company.

Plaintiff filed an application for DI and SSI benefits in October 2001, alleging a disability onset date of April 21, 2001 due to rib injuries and anxiety. Plaintiff's application was denied initially and on reconsideration, and he timely requested a hearing.

ALJ John F. Bauer held a hearing on February 24, 2004. (AR 352-92.) The ALJ heard testimony from plaintiff, medical expert Richard Johnson, M.D., and vocational expert Robert Fraser. On May 24, 2004, ALJ Bauer issued a decision denying plaintiff's application for SSI and DI benefits. (AR 16-23.)

Plaintiff appealed the ALJ's decision to the Appeals Council, which declined to review plaintiff's claim. (AR 5-7.) Plaintiff appealed this final decision of the Commissioner to this Court.

JURISDICTION

The Court has jurisdiction to review the ALJ's decision pursuant to 42 U.S.C. § 405(g).

DISCUSSION

The Commissioner follows a five-step sequential evaluation process for determining whether a claimant is disabled. *See* 20 C.F.R. §§ 404.1520, 416.920 (2000). At step one, it must be determined whether the claimant is gainfully employed. The ALJ found plaintiff had not engaged in substantial gainful activity since April 21, 2001. At step two, it must be determined whether a claimant suffers from a severe impairment. The ALJ found severe plaintiff's residuals from a stabbing to his back, post-traumatic stress disorder (PTSD), and substance addiction disorder. Step three asks whether a claimant's impairments meet or equal a listed impairment. The ALJ found plaintiff's substance addiction disorder to meet the criteria of listing 12.09, but concluded that, absent substance abuse, plaintiff's substance addiction impairment did not meet or equal any listing.² If a claimant's impairments do not meet or equal a listing, the Commissioner

² An individual is not considered to be disabled if alcoholism or drug addiction would be a contributing factor material to a determination that the individual is disabled. 42 U.S.C. §§

must assess residual functional capacity (RFC) and determine at step four whether the claimant has demonstrated an inability to perform past relevant work. The ALJ found that plaintiff could not perform his past relevant work. If a claimant demonstrates an inability to perform past relevant work, the burden shifts to the Commissioner to demonstrate at step five that the claimant retains the capacity to make an adjustment to work that exists in significant levels in the national economy. The ALJ found that, absent substance abuse, plaintiff could perform light work involving simple, routine tasks, and limited contact with the public and co-workers, including work as a janitor.

This Court's review of the ALJ's decision is limited to whether the decision is in accordance with the law and the findings supported by substantial evidence in the record as a whole. *See Penny v. Sullivan*, 2 F.3d 953, 956 (9th Cir. 1993). Substantial evidence means more than a scintilla, but less than a preponderance; it means such relevant evidence as a reasonable mind might accept as adequate to support a conclusion. *Magallanes v. Bowen*, 881 F.2d 747, 750 (9th Cir. 1989). If there is more than one rational interpretation, one of which supports the ALJ's decision, the Court must uphold that decision. *Thomas v. Barnhart*, 278 F.3d 947, 954 (9th Cir. 2002).

In this case, plaintiff argues that the ALJ erred in failing to provide any reason for disregarding the opinions of his treating physician, Christine Yuodelis-Flores, M.D., and in ignoring the statements from other sources, including Keith Johannes, MSW, Duane Darlington, MHP, and Erma McNare, plaintiff's girlfriend. Plaintiff further argues that the ALJ erred in rejecting his testimony, in determining his RFC, and in failing to give a complete hypothetical to

⁴²³⁽d)(2)(C), 1382c(a)(3)(J). Implementing regulations specify that alcoholism or drug addiction is a contributing factor material to a disability determination if an individual would not be disabled if he stopped using alcohol or drugs. See 20 C.F.R. §§ 404.1535(b), 416.925(b). As with each of the first four steps of the disability evaluation process, the claimant bears the burden of showing that his or her drug or alcohol addiction is not a contributing factor material to his or her disability. Ball v. Massanari, 254 F.3d 817, 821 (9th Cir. 2001).

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the vocational expert. He requests remand for an award of benefits or, alternatively, for further administrative proceedings. The Commissioner asserts that the ALJ's decision is supported by substantial evidence and should be affirmed. For the reasons described below, the undersigned concludes that this matter should be remanded for further administrative proceedings.

Treating Physician's Opinions

In general, more weight should be given to the opinion of a treating physician than to a non-treating physician, and more weight to the opinion of an examining physician than to a non-examining physician. *Lester v. Chater*, 81 F.3d 821, 830 (9th Cir. 1996). Where not contradicted by another physician, a treating or examining physician's opinion may be rejected only for "clear and convincing" reasons. *Id.* (quoting *Baxter v. Sullivan*, 923 F.2d 1391, 1396 (9th Cir. 1991)). Where contradicted, a treating or examining physician's opinion may not be rejected without "specific and legitimate reasons' supported by substantial evidence in the record for so doing." *Id.* at 830-31 (quoting *Murray v. Heckler*, 722 F.2d 499, 502 (9th Cir. 1983)). *See also Smolen v. Chater*, 80 F.3d 1273, 1285 (9th Cir. 1996) (opinions of specialists given more weight than non-specialists). Where the opinion of the treating physician is contradicted, and the non-treating physician's opinion is based on independent clinical findings that differ from those of the treating physician, the opinion of the non-treating physician may itself constitute substantial evidence. *See Andrews v. Shalala*, 53 F.3d 1035, 1041 (9th Cir. 1995). It is the sole province of the ALJ to resolve this conflict. *Id.*

In this case, plaintiff argues that the ALJ improperly rejected the opinions of treating physician Dr. Yuodelis-Flores. Dr. Yuodelis-Flores completed psychiatric evaluations of plaintiff on July 23, 2001 and October 11, 2001. (AR 179-82, 300-03.) In the July 2001 evaluation, Dr. Yuodelis-Flores diagnosed plaintiff with PTSD following his being stabbed some six months prior. (AR 300-01.) She later diagnosed plaintiff with cannabis and alcohol abuse, in addition to PTSD. (AR 180.) In both evaluations, Dr. Yuodelis-Flores found severe and marked limitations. (AR 181, 302.) Plaintiff asserts that the ALJ failed to provide any reasons for disregarding the opinions

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of Dr. Yuodelis-Flores and, in fact, does not mention either Dr. Yuodelis-Flores or her findings in the decision.

The Commissioner contends that the ALJ accepted the opinions of Dr. Yuodelis-Flores. She notes several citations to Dr. Yuodelis-Flores' opinions in support of the ALJ's finding that plaintiff's functional limitations were exacerbated by substance abuse. (See AR 18-19.) In this respect, plaintiff argues that the Commissioner distorts and misrepresents the opinions of Dr. Yuodelis-Flores. She notes evidence that Dr. Yuodelis-Flores did not find plaintiff limited only with regard to his substance abuse.

As indicated by plaintiff, the ALJ's decision does not mention Dr. Yuodelis-Flores by name. Nor does it mention the various limitations identified by this treating physician. On the other hand, the Commissioner accurately notes citation to Dr. Yuodelis-Flores' October 2001 evaluation in support of plaintiff's PTSD diagnosis, as well as citation to notes from Dr. Yuodelis-Flores:

The record includes a diagnosis of [PTSD] related to the stabbing (Ex. 2F). He initially reported nightmares, hypervigilance, anxiety, depression and fear of assailants and strangers. The record shows that the claimant was started on medication therapy with some improvement. However, several times the claimant failed to followthrough with treatment, medication and appointments. During this time he continued his substance abuse (Exs. 3F-4F.)

During this period of time, the claimant was seen at Harborview after getting into a fight in October 2001 (Ex. 4F, p. 6). He had been drinking and admitted use of marijuana. He did not see either as a problem and refused consideration of a treatment program.

By January 2002, the claimant was sleeping outside in the university district. He was using marijuana and alcohol and had recently had his medications "stolen". He complained of increased irritability and depression (Id., p. 5.)

Around this time, the claimant was arrested for domestic violence. (Id., p. 2). It appears the claimant also violated a no-contact order. The claimant testified that he was incarcerated for ten months beginning February 2002.

The claimant sought mental health treatment in April 2003 after his incarceration (Ex. 13F). He complained of depression and began treatment. As reported by the claimant at the hearing, he continued to drink and smoke marijuana during this time.

The record provides that the claimant eventually underwent a substance abuse

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treatment starting in approximately September 2003 (See, Ex. 14F, p. 5 re 6-months sober). This agrees with the claimant's testimony. The treatment notes reflect improvement in his mood with symptoms of anxiety and continuation of medication and abstinence from substance abuse. (Exs. 14F-16F).

(AR 18 (Exhibit 2F (AR 179-82) refers to the October 2001 evaluation from Dr. Yuodelis-Flores and Exhibit 4F (AR 222-37) refers to treatment notes from Dr. Yuodelis-Flores dated September 2000 through April 2002.)) The ALJ thereafter found plaintiff met the listing for substance addiction disorder, with several marked limitations, but that, following his remission, did not experience PTSD-related problems at the listing level and had only slight to moderate limitations. (AR 19.)

In her July 2001 evaluation, Dr. Yuodelis-Flores indicated that it was "unknown" whether alcohol and drug treatment would be likely to decrease the severity of plaintiff's condition, and "unknown" as to the likely effect of sixty days of abstinence. (AR 301.) She noted that "[a]lcohol withdrawal would worsen anxiety" and that cognitive limitations, including a severe limitation in plaintiff's ability to perform routine tasks, were *not* mostly likely the result of alcohol abuse. (AR 302.) However, Dr. Yuodelis-Flores also then estimated plaintiff's limitations to last for a maximum of six months. (AR 303.) *See* 20 C.F.R. § 404.1509 ("Unless your impairment is expected to result in death, it must have lasted or must be expected to last for a continuous period of at least 12 months.")

In her October 2001 evaluation, Dr. Yuodelis-Flores stated that plaintiff's "PTSD is independent of substance abuse," that alcohol or drug treatment would be likely to decrease the

severity of plaintiff's condition, that the effect of sixty days of abstinence would be "unknown,

probably improvement," and that alcohol or drug abuse "worsens depression/anxiety." (AR 180-

81.) She also again indicated that plaintiff's cognitive limitations, including a marked limitation

in his ability to perform routine tasks, were *not* most likely the result of alcohol abuse. (AR 181.)

In this evaluation, Dr. Yuodelis-Flores noted a "marked decrease" in plaintiff's alcohol and marijuana use, and estimated plaintiff's length of impairment to last a minimum of twelve months

and a maximum of over two years. (AR 182.)

Given the above, it does not appear that the ALJ accepted the opinions of Dr. Yuodelis-Flores in their entirety. Instead, the ALJ appeared to construe the treatment notes of Dr. Yuodelis-Flores to support his contention that plaintiff's substance abuse was a contributing factor material to a determination of disability. However, because her evaluations may, in fact, support the opposite conclusion, the ALJ should have directly addressed her opinions and provided adequate reasons for rejecting the opinions to the extent they differed with the ALJ's conclusions. The omission of any direct discussion of the opinions of Dr. Yuodelis-Flores is particularly inappropriate given her status as a treating physician. Accordingly, the ALJ should address the opinions of Dr. Yuodelis-Flores on remand.

Opinions of Other Sources

The ALJ may accord the opinions of "other sources," such as nurse practitioners, less weight than opinions from "acceptable medical sources," such as physicians and licensed psychologists. *See Gomez v. Chater*, 74 F.3d 967, 970-71 (9th Cir. 1996) (citing 20 C.F.R. §§ 404.1513, 416.913, 404.1527 and 416.927)). The opinions of other sources are given the weight of lay evidence. The Ninth Circuit has held that "lay testimony as to a claimant's symptoms is competent evidence that an ALJ must take into account, unless he or she expressly determines to disregard such testimony and gives reasons germane to each witness for doing so." *Lewis v. Apfel*, 236 F.3d 503, 511 (9th Cir. 2001).

As noted above, plaintiff asserts that the ALJ improperly ignored statements from other sources, including Keith Johannes, MSW, Duane Darlington, MHP, and Erma McNare, plaintiff's girlfriend. The Commissioner argues that the ALJ properly considered the opinions of these individuals, noting, *inter alia*, the ALJ's statement that he gave "careful consideration to all the evidence." (AR 17.) The Commissioner asserts that the ALJ accepted Johannes' opinion and found marked limitations with the effects of substance abuse. (*See* AR 19, 296, 298.) She notes the ALJ's citation to Exhibit 13, which contained the evaluations of Johannes and Dr. Yuodelis-

Flores, and asserts that these evaluations were consistent. The Commissioner describes the opinions of Darlington and McNare as reflective of time periods in which plaintiff abused marijuana and alcohol on a daily basis. (*See* AR 273-76 and 107-11 respectively.) She further asserts that, because of their similarity to the opinions of Dr. Yuodelis-Flores, it was not necessary for the ALJ to discuss the opinions of Darlington and McNare.

As with Dr. Yuodelis-Flores, the ALJ's decision contains no reference to Johannes, Darlington, or McNare.³ It is similarly not at all clear that the ALJ accepted the opinions of these individuals. For example, the evaluation from Johannes, like that of Dr. Yuodelis-Flores, appears to conflict, at least in part, with the ALJ's conclusion that plaintiff's impairments were disabling only with consideration of his substance abuse. (*See* AR 297-98 (Johannes' May 2003 evaluation states: "Client continued to present with symptoms of depression while incarcerated. Symptoms of depression continued during 6 months of abstinence."; "Abstinence would present a 'cleaner' picture of clients depression [sic] and result in more effective treatment."; and "Drug/alcohol use may exacerbate or mirror symptoms of anxiety and depression. Drug/alcohol use severely impairs effectiveness of treatment."; the evaluation also indicates that plaintiff's limitations, including a marked limitation in his ability to perform routine tasks, do *not* most likely result from alcohol or drug abuse.)) Moreover, although the Commissioner may accurately note that the opinions of Darlington and McNare reflect a time period in which plaintiff was engaged in substance abuse, the ALJ's decision fails to make this point. *See Connett v. Barnhart*, 340 F.3d 871, 874 (9th Cir. 2003) (district court cannot rely on evidence the ALJ did not discuss).

Additionally, the Commissioner's reliance on case law cited appears misplaced. The Commissioner cites to *Vincent ex rel. Vincent v. Heckler*, 739 F.2d 1393, 1395-96 (9th Cir. 1984), for the proposition that the ALJ may properly exclude lay evidence conflicting with the available medical evidence, and must explain why "significant probative evidence has been rejected[,]"

³ The ALJ's sole citation to Exhibit 13 merely supports the statement that plaintiff sought mental health treatment in April 2003 following his incarceration. (*See* AR 18.)

rather than discuss all of the evidence. Yet, as noted in *Van Nguyen v. Chater*, 100 F.3d 1462, 1467 (9th Cir. 1996), the lay witnesses in *Vincent* offered diagnoses, which was not considered competent evidence, whereas lay testimony as to symptoms and how they affect an individual's ability to work is competent evidence and may not be disregarded without comment. The decision in *Day v. Weinberger*, 522 F.2d 1154, 1156 (9th Cir. 1975), which the ALJ cites in support of the contention that lay opinions similar to accepted medical opinions need not be addressed, does not involve or address the consideration to be given lay opinions. Moreover, the Commissioner's attempt to factually distinguish various cases concerning the treatment of lay witness testimony does not alter the requirement that lay testimony be taken into account unless the ALJ "expressly determines to disregard such testimony and gives reasons germane to each witness for doing so." *Lewis*, 236 F.3d 511.

Here, to the extent the ALJ rejected the lay witness testimony, even in part, he failed to provide specific germane reasons for doing so. As such, the ALJ should address the opinions of Johannes, Darlington, and McNare on remand.

Credibility Assessment

Absent evidence of malingering, an ALJ must provide clear and convincing reasons to reject a claimant's testimony. *See Vertigan v. Halter*, 260 F.3d 1044, 1049 (9th Cir. 2001); *see also Thomas v. Barnhart*, 278 F.3d 947, 958-59 (9th Cir. 2002). In finding a social security claimant's testimony unreliable, an ALJ must render a credibility determination with sufficiently specific findings, supported by substantial evidence. "General findings are insufficient; rather, the ALJ must identify what testimony is not credible and what evidence undermines the claimant's complaints." *Lester v. Chater*, 81 F.3d 821, 834 (9th Cir. 1996). "In weighing a claimant's credibility, the ALJ may consider his reputation for truthfulness, inconsistencies either in his testimony or between his testimony and his conduct, his daily activities, his work record, and testimony from physicians and third parties concerning the nature, severity, and effect of the symptoms of which he complains." *Light v. Social Sec. Admin.*, 119 F.3d 789, 792 (9th Cir.

REPORT AND RECOMMENDATION RE: SOCIAL SECURITY DISABILITY APPEAL PAGE -9

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In considering plaintiff's credibility, the ALJ found as follows:

The claimant's statements concerning his impairments and their impact on his ability to work are not entirely credible.

While I do not doubt that the claimant has both physical and mental residuals from the stabbing, I do not find him credible regarding his inability to perform work activity. The claimant seems to primarily assert that he is unable to work due to his inability to be around "black" people. He reports that it was a black man that stabbed him. The claimant, however, has been able to live on the street prior to his recent remission from substance abuse. He also was incarcerated for several months during the time at issue. He actively seeks medical care and treatment. All of these events and activities would undoubtedly include the presence of and contact with people of varying ethnic origin, including "black" people. Furthermore, I see very little assertions of this particular problem in the record.

For these reasons, I do not find the claimant entirely credible.

(AR 20.)

Plaintiff notes that the situations relied on by the ALJ in support of the contention that he necessarily encountered and interacted with African American people were all forced upon him, including homelessness, incarceration, and medical care. He points to his testimony as to the difficulties he has as a result of interactions with African American people, including his inability to stay in shelters while he was homeless as a result of this fear. (AR 370-72.) Plaintiff also rejects the ALJ's determination that there was little support for this fear in the record, pointing to references in treatment notes and McNare's statement. (*See*, *e.g.*, AR 274 (intake form by Darlington noting plaintiff refused to stay in shelter and stating he "reports dislike of African-Americans.") and 107-11 (McNare stated plaintiff had "high anxiety/fear of [black] people [due] to stabbing.") Plaintiff also notes the testimony of the medical expert, Dr. Richard Johnson, that his unreasonable fear of African-American people is an expected symptom of his trauma. (AR 388.)

The Commissioner argues that the ALJ gave clear and convincing reasons to partially reject plaintiff's testimony as to a total disability from all work. Some of the arguments provided, such as the inconsistency between plaintiff's assertions as to a "dislike of" and anxiety around

African-Americans, were not asserted by the ALJ and, as such, may not be relied upon by this 03 04 05 06 07 08

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Court. See Connett, 340 F.3d at 874. Nonetheless, while arguably underestimating the evidence of plaintiff's purported fear, the ALJ's credibility assessment was sufficient. The ALJ appropriately points to evidence contradicting plaintiff's asserted inability to be around African-American individuals. The undersigned finds this a rational interpretation of the evidence. See Thomas, 278 F.3d at 954. Additionally, as noted by the Commissioner, the ALJ did include a limitation on plaintiff's contact with the public and co-workers in the RFC. (AR 20.) For these reasons, the ALJ's credibility assessment does not require further consideration.

RFC Assessment and Hypothetical to Vocational Expert

Plaintiff argues that the ALJ's RFC assessment and the hypothetical proffered to the vocational expert fail to take into consideration the limitations identified by Dr. Yuodelis-Flores, the opinions of Johannes, Darlington, and McNare, as well as plaintiff's own testimony. The Commissioner asserts that the ALJ appropriately included all limitations supported by the evidence in assessing plaintiff's RFC and in proffering a hypothetical to the vocational expert, and properly relied on the opinions of Dr. Yuodelis-Flores in performing these functions.

The ALJ found plaintiff capable of performing "at least light exertion work activity." (AR 20.) In so doing, he pointed specifically to the opinion of plaintiff's treating physician, Dr. Matt Martin, who indicated a light limitation, to last for an estimated four months, following plaintiff's treatment for the stabbing. (AR 20, 304-05.) The ALJ further found plaintiff's capacity for light work "diminished by significant non-exertional limitations[,]" and limited him to "simple and routine tasks" with "limited contact with the public and with co-workers." (AR 20.) The hypothetical proffered to the vocational expert reflected this RFC. (AR 21, 390-91.)

The ALJ's failure to properly assess the opinions of both Dr. Yuodelis-Flores and the lay witnesses necessarily implicates the RFC assessment and hypothetical to the vocational expert. That is, until the ALJ provides sufficient reasons for rejecting the aspects of these opinions which conflict with his conclusions, it cannot be said that the RFC assessment and hypothetical accurately

REPORT AND RECOMMENDATION RE: SOCIAL SECURITY DISABILITY APPEAL PAGE -11

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reflect plaintiff's limitations. Therefore, the ALJ should reassess plaintiff's RFC and modify the hypothetical to the vocational expert, as necessary, upon remand. 03 Remanding for Further Proceedings or for an Award of Benefits 04 The Court has discretion to remand for further proceedings or to award benefits. See 05 Marcia v. Sullivan, 900 F.2d 172, 176 (9th Cir. 1990). The Court may direct an award of benefits where "the record has been fully developed and further administrative proceedings would serve 06 07 no useful purpose." McCartey v. Massanari, 298 F.3d 1072, 1076 (9th Cir. 2002). 08 Such a circumstance arises when: (1) the ALJ has failed to provide legally sufficient reasons for rejecting the claimant's evidence; (2) there are no outstanding issues that 09 must be resolved before a determination of disability can be made; and (3) it is clear from the record that the ALJ would be required to find the claimant disabled if he 10 considered the claimant's evidence. Id. at 1076-77. 11 12 In this case, it is not clear the ALJ would be required to find plaintiff disabled based on the record. As such, this matter should be remanded for further administrative proceedings. 13 14 **CONCLUSION** 15 For the reasons described above, this matter should be remanded for further administrative proceedings. A proposed Order accompanies this Report and Recommendation. 17 DATED this 26th day of August, 2005. 18 19 Mary Alice Theiler 20 United States Magistrate Judge 21 22 23 24 25 26